

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 HA-05 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 IO-13 EB-08 COME-00 AID-05 TRSE-00 OMB-01
VO-05 CA-01 OES-07 /111 W
-----018221 220940Z /11

R 220700Z JUN 78
FM AMEMBASSY BUDAPEST
TO SECSTATE WASHDC 1768
INFO AMEMBASSY BELGRADE
AMEMBASSY BERLIN
AMEMBASSY BUCHAREST
AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USNATO

C O N F I D E N T I A L FRCTION 1 OF 2 BUDAPEST 2503

E.O.11652: KS
TAGS: CSCE HU US
SUBJECT: NEW CSCE APPROACH TO HUNGARY

REF: (A) STATE 120984 (B) BUDAPEST 2281 (C) STATE 134863
(D) 77 BUDAPEST 1075 (E) 77 BUDAPEST A-26 (F) 77 STATE
45222 (G) 77 BUDAPEST 193 (H) 77 BUDAPEST 144 (I) 76
BUDAPEST 4236 (J) 76 STATE 307805

1. EMBASSY SUGGESTS THAT WE RENEW CSCE IMPLEMENTATION DIS-
CUSSIONS WITH HUNGARIANS IN AUTUMN. A FALL DATE WILL ALLOW
TIME FOR PASSAGE OF TRADE AGREEMENT BY CONGRESS AND COME
AFTER SUMMER VACATION PERIOD. IN ORDER TO PREPARE THESE DIS-
CUSSIONS, WE RECOMMEND THAT THEY BE PRECEDED BY AN EXCHANGE
OF WRITTEN PROPOSALS IN FORM OF NON-PAPER IN MANNER WHICH
WAS EMPLOYED IN OUR FIRST ROUND OF DISCUSSIONS IN EARLY 1977.
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WE WOULD APPRECIATE AUTHORIZATION TO ADVISE GOH THAT
WE WILL BE PREPARED TO EXCHANGE WRITTEN PROPOSALS IN
LATE AUGUST OR EARLY SEPTEMBER WITH A VIEW TOWARDS
DISCUSSIONS A MONTH LATER. ALTERNATIVELY, IF DEPART-
MENT AGREES, DEPUTY FONMIN NAGY COULD BE INFORMED OF
OUR PLANS DURING HIS VISIT TO WASHINGTON IN JUNE.

2. WE WOULD INTEND TO ACKNOWLEDGE THAT IN ELABORATION OF THE PROGRAM DOCUMENT UNDER THE CULTURAL AND SCIENTIFIC AGREEMENT, RATIFICATION OF THE TRADE AGREEMENT; A SERIES OF BILATERALLY AGREED VISA FACILITATION MEASURES; CONTINUED COOPERATION ON FAMILY REUNIFICATION MATTERS; AND IMPROVED OFFICIAL AND SOCIAL CONTACTS AT ALL LEVELS, PROGRESS HAS BEEN ACHIEVED BY HUNGARY AND THE UNITED STATES IN IMPLEMENTING HELSINKI FINAL ACT.

3. WE WOULD ALSO POINT OUT THAT A NUMBER OF PROPOSALS MADE BY THE U.S. SIDE IN THE 1977 DISCUSSIONS HAVE EITHER NOT BEEN ACCEPTED BY THE HUNGARIAN SIDE OR HAVE ONLY BEEN PARTIALLY CARRIED OUT. IN THIS CONTEXT, WE WOULD REITERATE OUR MILITARY PROPOSALS PERTAINING TO IN-COUNTRY VISITS AND EXCHANGES OF MILITARY VISITS BETWEEN U.S. AND HUNGARIAN SENIOR OFFICERS AND CBM'S (REF (J)). WE WOULD EXPAND THE PROPOSALS TO SUGGEST OUR MILITARY ATTACHES BE RECEIVED FOR VISITS AT HUNGARIAN GARRISONS AND TRAINING INSTALLATIONS.

4. WE WOULD PROPOSE A SUBSEQUENT REVIEW OF ECONOMIC AND COMMERCIAL ISSUES IN SIX MONTHS AFTER WE HAVE HAD AN OPPORTUNITY TO ASSESS OUR EXPERIENCE WITH NEW TRADE AGREEMENT WHICH COVERS MAJORITY OF BASKET II ECONOMIC QUESTIONS. AT SAME TIME, AS WE PROPOSED IN 1977, WE WOULD REITERATE OUR HOPE THAT HUNGARY SPECI-

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FICALLY TAKE MEASURES TO IMPROVE ACCESS OF OUR BUSINESSMEN TO HUNGARIAN END-USERS AND IMPROVE THE TIMELINESS AND THOROUGHNESS OF ITS FOREIGN TRADE STATISTICS, INCLUDING ENGLISH LANGUAGE VERSIONS.

5. WHILE ACKNOWLEDGING MUTUAL AGREEMENT AND A WORKING MODUS OPERANDI ON PRINCIPLES OF FAMILY REUNIFICATION AND COOPERATION TO DATE, EMBASSY RECOMMENDS REITERATING IMPORTANCE USG ATTACHES TO THIS ISSUE. WE BELIEVE IT IS DESIRABLE TO PROPOSE TO GOH A RECIPROCAL AGREEMENT TO PROVIDE MULTIPLE ENTRY VISAS TO BUSINESSMEN.

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C O N F I D E N T I A L SECTION 2 OF 2 BUDAPEST 2503

6. ALSO ON BASKET III, EMBASSY WOULD INTEND TO REITERATE ITS PROPOSAL THAT HUNGARY FACILITATE THE IMPORTATION OF WESTERN NEWS MAGAZINES AND NEWSPAPERS IN GREATER NUMBER AND WITH THE EXPRESS INTENT OF MAKING THEM AVAILABLE TO THE HUNGARIAN PUBLIC RATHER THAN SIMPLY TO WESTERN TOURISTS. OTHER PROPOSALS WE AND HUNGARIANS EXCHANGE LAST YEAR FALL UNDER OUR CULTURAL AND SCIENTIFIC AGREEMENT. WE WOULD ALSO NOTE THAT THE IMPLEMENTATION OF THIS AGREEMENT NEEDS TO BE REVIEWED. IN THE CSCE CONTEXT, HOWEVER, WE WOULD LIKE TO PRESS THIS FALL FOR:
(1) SEMESTER OR ACADEMIC YEAR ASSIGNMENTS FOR AMERICAN LECTURERS AND EDUCATORS; AND (2) ACCEPTANCE BY HUNGARIAN CONCERT AGENCIES OF A SIGNIFICANT NUMBER OF CULTURAL PRESENTATIONS (UP TO NOW THEY HAVE INFREQUENTLY ACCEPTED CULTURAL PRESENTATIONS OFFERED BY THE EMBASSY IN HUNGARIAN FACILITIES.).

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7. ANOTHER ELEMENT OF EMBASSY'S RECOMMENDED APPROACH TO GOH WILL BE INCLUSION OF SPECIFIC INSTANCES OF RESPONSIVENESS TO HUNGARIAN CSCE PROPOSALS MADE TO U.S. WE CAN POINT TO SUCH THINGS AS VISIT OF GROUP OF AMERICAN PUBLISHERS TO HUNGARY, VISIT OF AN AMERICAN ENVIRONMENTALIST HERE TO EXAMINE POTENTIAL FOR COOPERATION IN THIS SPHERE, INCLUSION OF MEDICAL RESEARCH AS SPHERE OF MUTUAL INTEREST IN CULTURAL EXCHANGE PROGRAM,

AND NEGOTIATIONS FOR DOUBLE TAXATION AGREEMENT, AS WELL AS ITEMS NOTED ITEM 2 ABOVE.

8. HUNGARIAN OFFICIALS INCLUDING BEREZ (STATE 134863) HAVE HINTED THAT THEY MIGHT BE INTERESTED IN TALKING ABOUT MULTILATERAL CSCE PROPOSALS WHICH WOULD LATER BE SUBJECT OF NEGOTIATIONS AT MADRID. AS WE READ IT, NATO AND U.S. CONSENSUS OF RESULTS OF BELGRADE CONFERENCE SEEMS TO INDICATE THAT PREPARATORY BILATERAL DISCUSSIONS WITH INDIVIDUAL EAST EUROPEAN STATES COULD CONTRIBUTE TO A CONSTRUCTIVE OUTCOME AT MADRID. WE BELIEVE IT IS NOT TOO SOON TO BEGIN THIS PROCESS BY ASKING GOH IF IT HAS ANY IDEAS ON HOW MULTILATERAL COOPERATION CAN BE DEVELOPED IN THIS MANNER. HOWEVER, IF WE DO SO EMBASSY BELIEVES U.S. MUST BE READY TO PUT ITS OWN IDEAS ON TABLE. WE WOULD APPRECIATE GUIDANCE FROM THE DEPARTMENT ON WHAT PROPOSALS MIGHT USEFULLY BE THE SUBJECT OF EVENTUAL PREPARATORY DISCUSSIONS WITH GOH. WE ANTICIPATE HUNGARIANS WOULD BE MOST RESPONSIVE ON BASKET II AND LEAST ON CBM'S, WHERE SOVIETS EXERCISE TIGHT CONTROL AND PROBABLY WOULD NOT SEEK PROXY NEGOTIATORS. EMBASSY WOULD WELCOME DEPARTMENT'S SUGGESTIONS FOR LANGUAGE ON ALL BASKETS TO USE IN WRITTEN OR ORAL PROPOSALS.

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9. HUNGARIAN LEADERS FROM KADAR ON DOWN HAVE EXPRESSED THEIR COMMITMENT TO CSCE IMPLEMENTATION AS PART OF LONG TERM PROCESS. THEY HAVE ALSO POSITIVELY EVALUATED RESULTS OF BELGRADE CONFERENCE. MFA OFFICIALS AND HSWP FOREIGN AFFAIRS DEPARTMENT CHIEF BEREZ HAVE ALL INDICATED HUNGARY IS READY TO CONSIDER FUTURER BILATERAL TALKS TO IMPLEMENT FINAL ACT. WE THEREFORE RECOMMEND WE PROCEED WHETHER OR NOT U.S. DECIDES TO APPROACH SOVIETS BILATERALLY. HUNGARIANS ARE FULLY CAPABLE OF IDENTIFYING FOR THEMSELVES WHETHER OR NOT THEY ARE GETTING ON DANGEROUS GROUND; WE DO NOT HAVE TO DO IT FOR THEM.

10. PROPOSALS OUTLINED ABOVE ALL FALL WITHIN EXISTING POLICY, WITH EXCEPTION THAT WE NEED AUTHORIZATION TO PROPOSE RECIPROCAL ISSUANCE OF MULTIPLE ENTRY VISAS FOR BUSINESSMEN.

11. AS SUGGESTED REF (B), DEPARTMENT MAY WISH TO DRAW ON ABOVE DURING DISCUSSIONS WITH DEPUTY FOREIGN MINISTER NAGY WHEN HE VISITS DEPARTMENT JUNE 29-30.

KAISER

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